SENATE BILL 5285

State of Washington 66th Legislature 2019 Regular Session

By Senators Palumbo, Liias, Carlyle, and Saldaña; by request of Department of Ecology

Read first time 01/17/19. Referred to Committee on Environment, Energy & Technology.

AN ACT Relating to reviews of voluntary cleanups; amending RCW 70.105D.030, 70.105D.070, and 70.105D.110; reenacting and amending RCW 43.84.092; adding a new section to chapter 70.105D RCW; and creating a new section.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 NEW SECTION. Sec. 1. Cleaning up and redeveloping contaminated 7 properties is essential to the health and economic prosperity of our communities. Most cleanups are performed voluntarily by property 8 owners and are driven by the sale or redevelopment of the properties. 9 10 Many of these property owners request written opinions on the 11 sufficiency of their voluntary cleanups from the department of 12 ecology. Buyers and lenders often require these opinions when 13 property owners sell or redevelop contaminated properties. Providing 14 expedited reviews of voluntary cleanups would encourage and expedite 15 more cleanup and redevelopment projects. It is the intent of the 16 legislature to support the cleanup and redevelopment of contaminated 17 properties in our communities by providing the department of ecology with the additional tools and resources necessary for conducting 18 19 expedited reviews of voluntary cleanups.

The availability of affordable housing is of vital importance to the health, safety, and welfare of the residents of the state. It is in the public interest to facilitate the cleanup and redevelopment of contaminated and underutilized properties within our communities for affordable housing. It is the intent of the legislature to encourage voluntary cleanups of these properties for affordable housing development by waiving the department of ecology's costs of reviewing voluntary cleanups.

7 <u>NEW SECTION.</u> Sec. 2. A new section is added to chapter 70.105D 8 RCW to read as follows:

9 (1) The department may establish a program to provide informal 10 advice and assistance on the administrative and technical 11 requirements of this chapter to persons who are conducting or 12 otherwise interested in conducting independent remedial actions at 13 facilities where there is a suspected or confirmed release of 14 hazardous substances.

(a) Any advice or assistance is advisory only and is not bindingon the department.

17 (b) As part of this advice and assistance, the department may 18 provide written opinions on whether the independent remedial actions 19 or proposals for those actions meet the substantive requirements of 20 this chapter or whether the department believes further remedial 21 action is necessary at the facility.

(c) Nothing in this chapter may be construed to preclude the department from issuing a written opinion on whether further remedial action is necessary at any portion of the real property located within a facility, even if further remedial action is still necessary elsewhere at the same facility. A written opinion on a portion of a facility must also provide an opinion on the status of the facility as a whole.

(2) The department may collect, from persons requesting advice
 and assistance under the program, all costs incurred by the
 department in providing advice and assistance.

32 (a) To collect its costs, the department may use either a cost33 recovery structure or a fee structure, or both.

34 (i) A fee structure may include either a single fee or a series35 of fees for individual services.

36 (ii) The department may calculate fees based on the complexity of 37 the contaminated site and other site-specific factors determined by 38 the department. 1 (iii) The department may establish a separate fee and cost 2 recovery structure for providing expedited advice and assistance 3 under subsection (3) of this section.

(b) The department may waive collection of costs if the person 4 requesting technical advice and assistance under the program commits 5 6 to remediate contaminated real property for development of affordable housing, as determined by the department. Prior to waiving costs, the 7 department must consider the requestor's ability to pay and the 8 potential public benefit of the development. To ensure the real 9 property is used for affordable housing, the department may file a 10 11 lien against the real property pursuant to RCW 70.105D.055, require 12 the person to record an interest in the real property in accordance with RCW 64.04.130, or use other means deemed by the department to be 13 no less protective of the affordable housing use and the interests of 14 the department. 15

16 (c) Except when providing expedited advice and assistance under 17 subsection (3) of this section, the department may also waive 18 collection of costs:

19 (i) For providing technical assistance in support of public 20 participation;

(ii) For providing written opinions on a cleanup that qualifies for and appropriately uses a model remedy; or

(iii) Based on a person's ability to pay. If costs are waived,
the department may file a lien against the real property for which
the department has incurred the costs pursuant to RCW 70.105D.055.

(3) The department may offer an expedited process for providing informal advice and assistance under the program. Except as provided under subsection (2)(b) of this section, the department must collect, from persons requesting expedited advice and assistance, all costs incurred by the department in providing the advice and assistance. The department may establish conditions for requesting expedited advice and assistance.

(4) The department may adopt rules to implement the program. To ensure that the adoption of rules will not delay the implementation of independent remedial actions, the department may implement the cost waiver and expedited process specified in subsections (2)(b) and (3) of this section through interpretive guidance pending adoption of rules.

39 (5) The department must track the number of requests for reviews 40 of planned or completed independent remedial actions under the

1 program and establish performance measures to track how quickly the 2 department is able to respond to those requests.

3 (6) The state, the department, and officers and employees of the 4 state are immune from all liability, and no cause of action of any 5 nature may arise from any act or omission in providing, or failing to 6 provide, informal advice and assistance under the program.

7 The voluntary cleanup account is created in the state (7) treasury. All receipts from the fees collected and costs recovered 8 under the expedited process in subsection (3) of this section must be 9 deposited into the account. Moneys in the account may be spent only 10 11 after appropriation. Expenditures from the account may be used only 12 to support the expedited process in subsection (3) of this section. If the department suspends the expedited process, any moneys 13 14 remaining in the account may be used to carry out the purposes of the program. The account must retain its interest earnings in accordance 15 16 with RCW 43.84.092.

17 Sec. 3. RCW 70.105D.030 and 2013 2nd sp.s. c 1 s 6 are each 18 amended to read as follows:

(1) The department may exercise the following powers in additionto any other powers granted by law:

21 Investigate, provide for investigating, or (a) require 22 potentially liable persons to investigate any releases or threatened releases of hazardous substances, including but not limited to 23 24 inspecting, sampling, or testing to determine the nature or extent of any release or threatened release. If there is a reasonable basis to 25 believe that a release or threatened release of a hazardous substance 26 27 may exist, the department's authorized employees, agents, or 28 contractors may enter upon any property and conduct investigations. The department shall give reasonable notice before entering property 29 30 unless an emergency prevents such notice. The department may by 31 subpoena require the attendance or testimony of witnesses and the production of documents or other information that the department 32 deems necessary; 33

34 (b) Conduct, provide for conducting, or require potentially 35 liable persons to conduct remedial actions (including investigations 36 under (a) of this subsection) to remedy releases or threatened 37 releases of hazardous substances. In carrying out such powers, the 38 department's authorized employees, agents, or contractors may enter 39 upon property. The department shall give reasonable notice before

entering property unless an emergency prevents such notice. In conducting, providing for, or requiring remedial action, the department shall give preference to permanent solutions to the maximum extent practicable and shall provide for or require adequate monitoring to ensure the effectiveness of the remedial action;

6 (c) Indemnify contractors retained by the department for carrying 7 out investigations and remedial actions, but not for any contractor's 8 reckless or willful misconduct;

9 (d) Carry out all state programs authorized under the federal 10 cleanup law and the federal resource, conservation, and recovery act, 11 42 U.S.C. Sec. 6901 et seq., as amended;

12 (e) Classify substances as hazardous substances for purposes of 13 RCW 70.105D.020 and classify substances and products as hazardous 14 substances for purposes of RCW 82.21.020(1);

15 (f) Issue orders or enter into consent decrees or agreed orders 16 that include, or issue written opinions under ((((i))) of this 17 subsection)) section 2 of this act that may be conditioned upon, environmental covenants where necessary to protect human health and 18 the environment from a release or threatened release of a hazardous 19 substance from a facility. Prior to establishing an environmental 20 21 covenant under this subsection, the department shall consult with and 22 seek comment from a city or county department with land use planning 23 authority for real property subject to the environmental covenant;

(g) Enforce the application of permanent and effective institutional controls that are necessary for a remedial action to be protective of human health and the environment and the notification requirements established in RCW 70.105D.110, and impose penalties for violations of that section consistent with RCW 70.105D.050;

(h) Require holders to conduct remedial actions necessary to abate an imminent or substantial endangerment pursuant to RCW 70.105D.020(22)(b)(ii)(C);

(i) ((Provide informal advice and assistance to persons regarding 32 the administrative and technical requirements of this chapter. This 33 34 may include site-specific advice to persons who are conducting or 35 otherwise interested in independent remedial actions. Any such advice or assistance shall be advisory only, and shall not be binding on the 36 37 department. As a part of providing this advice and assistance for independent remedial actions, the department may prepare written 38 opinions regarding whether the independent remedial actions or 39 40 proposals for those actions meet the substantive requirements of this

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1 chapter or whether the department believes further remedial action is necessary at the facility. Nothing in this chapter may be construed 2 to preclude the department from issuing a written opinion on whether 3 further remedial action is necessary at any portion of the real 4 property located within a facility, even if further remedial action 5 6 is still necessary elsewhere at the same facility. Such a written opinion on a portion of a facility must also provide an opinion on 7 the status of the facility as a whole. The department may collect, 8 from persons requesting advice and assistance, the costs incurred by 9 10 the department in providing such advice and assistance; however, the department shall, where appropriate, waive collection of costs in 11 order to provide an appropriate level of technical assistance in 12 support of public participation. The state, the department, and 13 officers and employees of the state are immune from all liability, 14 15 and no cause of action of any nature may arise from any act or 16 omission in providing, or failing to provide, informal advice and 17 assistance. The department must track the number of requests for reviews of planned or completed independent remedial actions and 18 19 establish performance measures to track how quickly the department is able to respond to those requests. By November 1, 2015, the 20 department must submit to the governor and the appropriate 21 legislative fiscal and policy committees a report on achieving the 22 performance measures and provide recommendations for improving 23 24 performance, including staffing needs;

25 (j)) In fulfilling the objectives of this chapter, the 26 department shall allocate staffing and financial assistance in a 27 manner that considers both the reduction of human and environmental 28 risks and the land reuse potential and planning for the facilities to 29 be cleaned up. This does not preclude the department from allocating 30 resources to a facility based solely on human or environmental risks;

31 (((++))) (j) Establish model remedies for common categories of 32 facilities, types of hazardous substances, types of media, or 33 geographic areas to streamline and accelerate the selection of 34 remedies for routine types of cleanups at facilities;

(i) When establishing a model remedy, the department shall:

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(A) Identify the requirements for characterizing a facility to
 select a model remedy, the applicability of the model remedy for use
 at a facility, and monitoring requirements;

1 (B) Describe how the model remedy meets clean-up standards and 2 the requirements for selecting a remedy established by the department 3 under this chapter; and

4 (C) Provide public notice and an opportunity to comment on the 5 proposed model remedy and the conditions under which it may be used 6 at a facility;

7 (ii) When developing model remedies, the department shall solicit 8 and consider proposals from qualified persons. The proposals must, in 9 addition to describing the model remedy, provide the information 10 required under $((\frac{k}{k}))$ (j)(i)(A) and (B) of this subsection;

11 (iii) If a facility meets the requirements for use of a model remedy, an analysis of the feasibility of alternative remedies is not 12 required under this chapter. For department-conducted and department-13 14 supervised remedial actions, the department must provide public notice and consider public comments on the proposed use of a model 15 16 remedy at a facility((. The department may waive collection of its 17 costs for providing a written opinion under (i) of this subsection on 18 a cleanup that qualifies for and appropriately uses a model remedy)); and 19

20 (((1))) <u>(k)</u> Take any other actions necessary to carry out the 21 provisions of this chapter, including the power to adopt rules under 22 chapter 34.05 RCW.

(2) The department shall immediately implement all provisions of this chapter to the maximum extent practicable, including investigative and remedial actions where appropriate. The department shall adopt, and thereafter enforce, rules under chapter 34.05 RCW to:

(a) Provide for public participation, including at least (i)
public notice of the development of investigative plans or remedial
plans for releases or threatened releases and (ii) concurrent public
notice of all compliance orders, agreed orders, enforcement orders,
or notices of violation;

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(b) Establish a hazard ranking system for hazardous waste sites;

34 (c) Provide for requiring the reporting by an owner or operator 35 of releases of hazardous substances to the environment that may be a 36 threat to human health or the environment within ninety days of 37 discovery, including such exemptions from reporting as the department 38 deems appropriate, however this requirement shall not modify any 39 existing requirements provided for under other laws;

1 (d) Establish reasonable deadlines not to exceed ninety days for 2 initiating an investigation of a hazardous waste site after the 3 department receives notice or otherwise receives information that the 4 site may pose a threat to human health or the environment and other 5 reasonable deadlines for remedying releases or threatened releases at 6 the site;

7 (e) Publish and periodically update minimum clean-up standards 8 for remedial actions at least as stringent as the clean-up standards 9 under section 121 of the federal cleanup law, 42 U.S.C. Sec. 9621, 10 and at least as stringent as all applicable state and federal laws, 11 including health-based standards under state and federal law; and

12 (f) Apply industrial clean-up standards at industrial properties. 13 Rules adopted under this subsection shall ensure that industrial properties cleaned up to industrial standards cannot be converted to 14 15 nonindustrial uses without approval from the department. The 16 department may require that a property cleaned up to industrial 17 standards is cleaned up to a more stringent applicable standard as a condition of conversion to a nonindustrial use. Industrial clean-up 18 19 standards may not be applied to industrial properties where hazardous substances remaining at the property after remedial action pose a 20 21 threat to human health or the environment in adjacent nonindustrial 22 areas.

23 (3) To achieve and protect the state's long-term ecological health, the department shall plan to clean up hazardous waste sites 24 25 and prevent the creation of future hazards due to improper disposal of toxic wastes at a pace that matches the estimated cash resources 26 27 in the state and local toxics control accounts and the environmental 28 legacy stewardship account created in RCW 70.105D.170. Estimated cash resources must consider the annual cash flow requirements of major 29 30 projects that receive appropriations expected to cross multiple biennia. To effectively monitor toxic accounts expenditures, the 31 department shall develop a comprehensive ten-year financing report 32 33 that identifies long-term remedial action project costs, tracks 34 expenses, and projects future needs.

(4) ((By November 1, 2016, the department must submit to the governor and the appropriate legislative committees a report on the status of developing model remedies and their use under this chapter. The report must include: The number and types of model remedies identified by the department under subsection (1)(k) of this section; the number and types of model remedy proposals prepared by qualified private sector engineers, consultants, or contractors that were accepted or rejected under subsection (1)(k) of this section and the reasons for rejection; and the success of model remedies in accelerating the cleanup as measured by the number of jobs created by the cleanup, where this information is available to the department, acres of land restored, and the number and types of hazardous waste sites successfully remediated using model remedies.

8 (5)) Before September 20th of each even-numbered year, the 9 department shall:

10 Develop a comprehensive ten-year financing report (a) in 11 coordination with all local governments with clean-up 12 responsibilities that identifies the projected biennial hazardous waste site remedial action needs that are eligible for funding from 13 the state and local toxics control accounts and the environmental 14 legacy stewardship account; 15

16 (b) Work with local governments to develop working capital 17 reserves to be incorporated in the ten-year financing report;

18 (c) Identify the projected remedial action needs for orphaned, 19 abandoned, and other clean-up sites that are eligible for funding 20 from the state toxics control account;

21 (d) Project the remedial action need, cost, revenue, and any recommended working capital reserve estimate to the next biennium's 22 23 long-term remedial action needs from both the local and state toxics control account and the environmental legacy stewardship account, and 24 25 submit this information to the appropriate standing fiscal and environmental committees of the senate and house of representatives. 26 27 This submittal must also include a ranked list of such remedial 28 action projects for both accounts. The submittal must also identify separate budget estimates for large, multibiennia clean-up projects 29 that exceed ten million dollars. The department shall prepare its 30 31 ten-year capital budget plan that is submitted to the office of 32 financial management to reflect the separate budget estimates for 33 these large clean-up projects and include information on the anticipated private and public funding obligations for completion of 34 the relevant projects. 35

36 (((6))) <u>(5)</u> By December 1st of each odd-numbered year, the 37 department must provide the legislature and the public a report of 38 the department's activities supported by appropriations from the 39 state and local toxics control accounts and the environmental legacy 40 stewardship account. The report must be prepared and displayed in a

1 manner that allows the legislature and the public to easily determine 2 the statewide and local progress made in cleaning up hazardous waste 3 sites under this chapter. The report must include, at a minimum:

4 (a) The name, location, hazardous waste ranking, and a short 5 description of each site on the hazardous sites list, and the date 6 the site was placed on the hazardous waste sites list; and

7 (b) For sites where there are state contracts, grants, loans, or 8 direct investments by the state:

9 (i) The amount of money from the state and local toxics control 10 accounts and the environmental legacy stewardship account used to 11 conduct remedial actions at the site and the amount of that money 12 recovered from potentially liable persons;

(ii) The actual or estimated start and end dates and the actual or estimated expenditures of funds authorized under this chapter for the following project phases:

(A) Emergency or interim actions, if needed;

17 (B) Remedial investigation;

18 (C) Feasibility study and selection of a remedy;

19 (D) Engineering design and construction of the selected remedy;

(E) Operation and maintenance or monitoring of the constructedremedy; and

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(F) The final completion date.

23 (((7))) <u>(6)</u> The department shall establish a program to identify 24 potential hazardous waste sites and to encourage persons to provide 25 information about hazardous waste sites.

26 ((((8))) (7) For all facilities where an environmental covenant has been required under subsection (1)(f) of this section, including 27 all facilities where the department has required an environmental 28 29 covenant under an order, agreed order, or consent decree, or as a condition of a written opinion issued under the authority of 30 31 ((subsection (1)(i) of this section)) section 2 of this act, the department shall periodically review the environmental covenant for 32 effectiveness. ((Except as otherwise provided in (c) of this 33 subsection,)) The department shall conduct a review at least once 34 every five years after an environmental covenant is recorded. 35

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(a) The review shall consist of, at a minimum:

(i) A review of the title of the real property subject to the environmental covenant to determine whether the environmental covenant was properly recorded and, if applicable, amended or terminated; 1 (ii) A physical inspection of the real property subject to the 2 environmental covenant to determine compliance with the environmental 3 covenant, including whether any development or redevelopment of the 4 real property has violated the terms of the environmental covenant; 5 and

6 (iii) A review of the effectiveness of the environmental covenant 7 in limiting or prohibiting activities that may interfere with the 8 integrity of the remedial action or that may result in exposure to or 9 migration of hazardous substances. This shall include a review of 10 available monitoring data.

(b) If an environmental covenant has been amended or terminated 11 12 without proper authority, or if the terms of an environmental covenant have been violated, or if the environmental covenant is no 13 longer effective in limiting or prohibiting activities that may 14 interfere with the integrity of the remedial action or that may 15 16 result in exposure to or migration of hazardous substances, then the department shall take any and all appropriate actions necessary to 17 18 ensure compliance with the environmental covenant and the policies 19 and requirements of this chapter.

20 (((c) For facilities where an environmental covenant required by 21 the department under subsection (1)(f) of this section was required 22 before July 1, 2007, the department shall:

23 (i) Enter all required information about the environmental 24 covenant into the registry established under RCW 64.70.120 by June 25 30, 2008;

26 (ii) For those facilities where more than five years has elapsed 27 since the environmental covenant was required and the department has 28 yet to conduct a review, conduct an initial review according to the 29 following schedule:

30 (A) By December 30, 2008, fifty facilities;

31 (B) By June 30, 2009, fifty additional facilities; and

32 (C) By June 30, 2010, the remainder of the facilities;

33 (iii) Once this initial review has been completed, conduct 34 subsequent reviews at least once every five years.))

35 Sec. 4. RCW 70.105D.070 and 2018 c 299 s 911 are each amended to 36 read as follows:

37 (1) The state toxics control account and the local toxics control38 account are hereby created in the state treasury.

1 (2) (a) Moneys collected under RCW 82.21.030 must be deposited as follows: Fifty-six percent to the state toxics control account under 2 subsection (3) of this section and forty-four percent to the local 3 toxics control account under subsection (4) of this section. When the 4 cumulative amount of deposits made to the state and local toxics 5 6 control accounts under this section reaches the limit during a fiscal year as established in (b) of this subsection, the remainder of the 7 moneys collected under RCW 82.21.030 during that fiscal year must be 8 deposited into the environmental legacy stewardship account created 9 in RCW 70.105D.170. 10

11 (b) The limit on distributions of moneys collected under RCW 12 82.21.030 to the state and local toxics control accounts for the 13 fiscal year beginning July 1, 2013, is one hundred forty million 14 dollars.

15 (c) In addition to the funds required under (a) of this 16 subsection, the following moneys must be deposited into the state 17 toxics control account: (i) The costs of remedial actions recovered 18 under this chapter ((or chapter 70.105A RCW)), except as provided 19 <u>under section 2(7) of this act</u>; (ii) penalties collected or recovered 20 under this chapter; and (iii) any other money appropriated or 21 transferred to the account by the legislature.

(3) Moneys in the state toxics control account must be used only
to carry out the purposes of this chapter, including but not limited
to the following activities:

(a) The state's responsibility for hazardous waste planning,
 management, regulation, enforcement, technical assistance, and public
 education required under chapter 70.105 RCW;

(b) The state's responsibility for solid waste planning,
 management, regulation, enforcement, technical assistance, and public
 education required under chapter 70.95 RCW;

31 (c) The hazardous waste clean-up program required under this 32 chapter;

33 (d) State matching funds required under federal cleanup law;

(e) Financial assistance for local programs in accordance with
 chapters 70.95, 70.95C, 70.95I, and 70.105 RCW;

36 (f) State government programs for the safe reduction, recycling, 37 or disposal of paint and hazardous wastes from households, small 38 businesses, and agriculture;

39 (g) Oil and hazardous materials spill prevention, preparedness, 40 training, and response activities; 1 (h) Water and environmental health protection and monitoring
2 programs;

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(i) Programs authorized under chapter 70.146 RCW;

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(j) A public participation program;

(k) Public funding to assist potentially liable persons to pay 5 6 for the costs of remedial action in compliance with clean-up standards under RCW 70.105D.030(2)(e) but only when the amount and 7 terms of such funding are established under a settlement agreement 8 under RCW 70.105D.040(4) and when the director has found that the 9 funding will achieve both: (i) A substantially more expeditious or 10 11 enhanced cleanup than would otherwise occur; and (ii) the prevention 12 or mitigation of unfair economic hardship;

13 (1) Development and demonstration of alternative management 14 technologies designed to carry out the hazardous waste management 15 priorities of RCW 70.105.150;

16 (m) State agriculture and health programs for the safe use, 17 reduction, recycling, or disposal of pesticides;

18 (n) Stormwater pollution control projects and activities that 19 protect or preserve existing remedial actions or prevent hazardous 20 clean-up sites;

(o) Funding requirements to maintain receipt of federal funds under the federal solid waste disposal act (42 U.S.C. Sec. 6901 et seq.);

(p) Air quality programs and actions for reducing public exposure to toxic air pollution;

26 (q) Public funding to assist prospective purchasers to pay for 27 the costs of remedial action in compliance with clean-up standards 28 under RCW 70.105D.030(2)(e) if:

(i) The facility is located within a redevelopment opportunityzone designated under RCW 70.105D.150;

31 (ii) The amount and terms of the funding are established under a 32 settlement agreement under RCW 70.105D.040(5); and

33 (iii) The director has found the funding meets any additional 34 criteria established in rule by the department, will achieve a 35 substantially more expeditious or enhanced cleanup than would 36 otherwise occur, and will provide a public benefit in addition to 37 cleanup commensurate with the scope of the public funding;

38 (r) Petroleum-based plastic or expanded polystyrene foam debris 39 cleanup activities in fresh or marine waters; 1 (s) Appropriations to the local toxics control account or the 2 environmental legacy stewardship account created in RCW 70.105D.170, 3 if the legislature determines that priorities for spending exceed 4 available funds in those accounts;

5 (t) During the 2015-2017 and 2017-2019 fiscal biennia, the 6 department of ecology's water quality, shorelands, environmental 7 assessment, administration, and air quality programs;

8 (u) During the 2013-2015 fiscal biennium, actions at the state 9 conservation commission to improve water quality for shellfish;

10 (v) During the 2013-2015 and 2015-2017 fiscal biennia, actions at 11 the University of Washington for reducing ocean acidification;

12 (w) During the 2015-2017 and 2017-2019 fiscal biennia, for the 13 University of Washington Tacoma soil remediation project;

14 (x) For the 2013-2015 fiscal biennium, moneys in the state toxics 15 control account may be spent on projects in section 3160, chapter 19, 16 Laws of 2013 2nd sp. sess. and for transfer to the local toxics 17 control account;

18 (y) For the 2013-2015 fiscal biennium, moneys in the state toxics 19 control account may be transferred to the radioactive mixed waste 20 account; and

(z) For the 2015-2017 and 2017-2019 fiscal biennia, forest practices regulation at the department of natural resources.

(4) (a) The department shall use moneys deposited in the local toxics control account for grants or loans to local governments for the following purposes in descending order of priority:

26 (i) Extended grant agreements entered into under (((c))) <u>(e)</u>(i) 27 of this subsection;

(ii) Remedial actions, including planning for adaptive reuse of
 properties as provided for under (((c))) <u>(e)</u>(iv) of this subsection.
 The department must prioritize funding of remedial actions at:

31 (A) Facilities on the department's hazardous sites list with a 32 high hazard ranking for which there is an approved remedial action 33 work plan or an equivalent document under federal cleanup law;

(B) Brownfield properties within a redevelopment opportunity zone if the local government is a prospective purchaser of the property and there is a department-approved remedial action work plan or equivalent document under the federal cleanup law;

38 (iii) Stormwater pollution source projects that: (A) Work in 39 conjunction with a remedial action; (B) protect completed remedial

1 actions against recontamination; or (C) prevent hazardous clean-up
2 sites;

3 (iv) Hazardous waste plans and programs under chapter 70.105 RCW;

4 (v) Solid waste plans and programs under chapters 70.95, 70.95C,
5 70.95I, and 70.105 RCW;

6 (vi) Petroleum-based plastic or expanded polystyrene foam debris 7 cleanup activities in fresh or marine waters; and

8 (vii) Appropriations to the state toxics control account or the 9 environmental legacy stewardship account created in RCW 70.105D.170, 10 if the legislature determines that priorities for spending exceed 11 available funds in those accounts.

12 (b) Funds for plans and programs must be allocated consistent 13 with the priorities and matching requirements established in chapters 14 70.105, 70.95C, 70.95I, and 70.95 RCW.

15 (c) During the 2013-2015 fiscal biennium, the local toxics 16 control account may also be used for local government stormwater 17 planning and implementation activities.

(d) During the 2013-2015 fiscal biennium, the legislature may
transfer from the local toxics control account to the state general
fund, such amounts as reflect the excess fund balance in the account.

(e) To expedite cleanups throughout the state, the department may use the following strategies when providing grants to local governments under this subsection:

(i) Enter into an extended grant agreement with a local government conducting remedial actions at a facility where those actions extend over multiple biennia and the total eligible cost of those actions exceeds twenty million dollars. The agreement is subject to the following limitations:

(A) The initial duration of such an agreement may not exceed ten years. The department may extend the duration of such an agreement upon finding substantial progress has been made on remedial actions at the facility;

(B) Extended grant agreements may not exceed fifty percent of thetotal eligible remedial action costs at the facility; and

35 (C) The department may not allocate future funding to an extended 36 grant agreement unless the local government has demonstrated to the 37 department that funds awarded under the agreement during the previous 38 biennium have been substantially expended or contracts have been 39 entered into to substantially expend the funds; 1 (ii) Enter into a grant agreement with a local government 2 conducting a remedial action that provides for periodic reimbursement 3 of remedial action costs as they are incurred as established in the 4 agreement;

5 (iii) Enter into a grant agreement with a local government prior 6 to it acquiring a property or obtaining necessary access to conduct 7 remedial actions, provided the agreement is conditioned upon the 8 local government acquiring the property or obtaining the access in 9 accordance with a schedule specified in the agreement;

(iv) Provide integrated planning grants to local governments to 10 fund studies necessary to facilitate remedial actions at brownfield 11 12 properties and adaptive reuse of properties following remediation. Eligible activities include, but are not limited to: Environmental 13 site assessments; remedial investigations; health assessments; 14 feasibility studies; site planning; community involvement; land use 15 and regulatory analyses; building and infrastructure assessments; 16 17 economic and fiscal analyses; and any environmental analyses under 18 chapter 43.21C RCW;

(v) Provide grants to local governments for remedial actions related to area-wide groundwater contamination. To receive the funding, the local government does not need to be a potentially liable person or be required to seek reimbursement of grant funds from a potentially liable person;

(vi) The director may alter grant matching requirements to create incentives for local governments to expedite cleanups when one of the following conditions exists:

(A) Funding would prevent or mitigate unfair economic hardshipimposed by the clean-up liability;

(B) Funding would create new substantial economic development,
 public recreational opportunities, or habitat restoration
 opportunities that would not otherwise occur; or

32 (C) Funding would create an opportunity for acquisition and 33 redevelopment of brownfield property under RCW 70.105D.040(5) that 34 would not otherwise occur;

35 (vii) When pending grant applications under (e)(iv) and (v) of 36 this subsection (4) exceed the amount of funds available, designated 37 redevelopment opportunity zones must receive priority for 38 distribution of available funds.

39 (f) To expedite multiparty clean-up efforts, the department may 40 purchase remedial action cost-cap insurance. For the 2013-2015 fiscal

biennium, moneys in the local toxics control account may be spent on projects in sections 3024, 3035, 3036, and 3059, chapter 19, Laws of 2013 2nd sp. sess.

4 (5) Except for unanticipated receipts under RCW 43.79.260 through
5 43.79.282, moneys in the state and local toxics control accounts may
6 be spent only after appropriation by statute.

7 (6) No moneys deposited into either the state or local toxics control account may be used for: Natural disasters where there is no 8 hazardous substance contamination; high performance buildings; solid 9 waste incinerator facility feasibility studies, construction, 10 maintenance, or operation; or projects designed to address the 11 restoration of Puget Sound, funded in a competitive grant process, 12 that are in conflict with the action agenda developed by the Puget 13 Sound partnership under RCW 90.71.310. However, this subsection does 14 not prevent an appropriation from the state toxics control account to 15 16 the department of revenue to enforce compliance with the hazardous 17 substance tax imposed in chapter 82.21 RCW.

(7) Except during the 2011-2013 and the 2015-2017 fiscal biennia, 18 19 one percent of the moneys collected under RCW 82.21.030 shall be allocated only for public participation grants to persons who may be 20 21 adversely affected by a release or threatened release of a hazardous 22 substance and to not-for-profit public interest organizations. The primary purpose of these grants is to facilitate the participation by 23 persons and organizations in the investigation and remedying of 24 25 releases or threatened releases of hazardous substances and to state's solid and hazardous waste 26 implement the management priorities. No grant may exceed sixty thousand dollars. Grants may be 27 28 renewed annually. Moneys appropriated for public participation that are not expended at the close of any biennium revert to the state 29 toxics control account. 30

31 (8) The department shall adopt rules for grant or loan issuance and performance. To accelerate both remedial action and economic 32 33 recovery, the department may expedite the adoption of rules necessary to implement chapter 1, Laws of 2013 2nd sp. sess. using the 34 expedited procedures in RCW 34.05.353. The department shall initiate 35 the award of financial assistance by August 1, 2013. To ensure the 36 adoption of rules will not delay financial assistance, the department 37 may administer the award of financial assistance through interpretive 38 39 guidance pending the adoption of rules through July 1, 2014.

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1 (9) Except as provided under subsection (3)(k) and (q) of this 2 section, nothing in chapter 1, Laws of 2013 2nd sp. sess. affects the 3 ability of a potentially liable person to receive public funding.

4 (10) During the 2015-2017 fiscal biennium the local toxics 5 control account may also be used for the centennial clean water 6 program and for the stormwater financial assistance program 7 administered by the department of ecology.

8

(11) During the 2017-2019 fiscal biennium:

9 (a) The state toxics control account, the local toxics control 10 account, and the environmental legacy stewardship account may be used 11 for interchangeable purposes and funds may be transferred between 12 accounts to accomplish those purposes.

13 (b) The legislature may direct the state treasurer to make 14 transfers of moneys in the state toxics control account to the water 15 pollution control revolving account.

16 Sec. 5. RCW 70.105D.110 and 2002 c 288 s 2 are each amended to 17 read as follows:

18 (1) Except as provided in subsection (5) of this section, any owner or operator of a facility that is actively transitioning from 19 20 operating under a federal permit for treatment, storage, or disposal of hazardous waste issued under 42 U.S.C. Sec. 6925 to operating 21 22 under the provisions of this chapter, who has information that a hazardous substance has been released to the environment at the owner 23 24 or operator's facility that may be a threat to human health or the environment, shall issue a notice to the department within ninety 25 days. The notice shall include a description of any remedial actions 26 27 planned, completed, or underway.

(2) The notice must be posted in a visible, publicly accessible
 location on the facility, to remain in place until all remedial
 actions except confirmational monitoring are complete.

31 (3) After receiving the notice from the facility, the department 32 must review the notice and mail a summary of its contents, along with 33 any additional information deemed appropriate by the department, to:

(a) Each residence and landowner of a residence whose property
boundary is within three hundred feet of the boundary of the property
where the release occurred or if the release occurred from a pipeline
or other facility that does not have a property boundary, within
three hundred feet of the actual release;

1 (b) Each business and landowner of a business whose property 2 boundary is within three hundred feet of the boundary of the property where the release occurred; 3

(c) Each residence, landowner of a residence, and business with a 4 property boundary within the area where hazardous substances have 5 6 come to be located as a result of the release;

7 Neighborhood associations and community organizations (d) representing an area within one mile of the facility and recognized 8 by the city or county with jurisdiction within this area; 9

(e) The city, county, and local health district with jurisdiction 10 within the areas described in (a), (b), and (c) of this subsection; 11 12 and

(f) The department of health. 13

14 (4) A notice produced by a facility shall provide the following 15 information:

16 (a) The common name of any hazardous substances released and, if 17 available, the chemical abstract service registry number of these 18 substances;

19

(b) The address of the facility where the release occurred;

(c) The date the release was discovered; 20

21 (d) The cause and date of the release, if known;

22 (e) The remedial actions being taken or planned to address the 23 release;

24 (f) The potential health and environmental effects of the 25 hazardous substances released; and

26 (g) The name, address, and telephone number of a contact person 27 at the facility where the release occurred.

(5) The following releases are exempt from the notification 28 29 requirements in this section:

(a) Application of pesticides and fertilizers for their intended 30 31 purposes and according to label instructions;

32 The lawful and nonnegligent use of hazardous household (b) substances by a natural person for personal or domestic purposes; 33

(c) The discharge of hazardous substances in compliance with 34 permits issued under chapter 70.94, 90.48, or 90.56 RCW; 35

36 (d) De minimis amounts of any hazardous substance leaked or discharged onto the ground; 37

(e) The discharge of hazardous substances to a permitted waste 38 water treatment facility or from a permitted waste water collection 39

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system or treatment facility as allowed by a facility's discharge
permit;

3 (f) Any releases originating from a single-family or multifamily 4 residence, including but not limited to the discharge of oil from a 5 residential home heating oil tank with the capacity of five hundred 6 gallons or less;

7 (g) Any spill on a public road, street, or highway or to surface 8 waters of the state that has previously been reported to the United 9 States coast guard and the state division of emergency management 10 under chapter 90.56 RCW;

11

(h) Any release of hazardous substances to the air;

12 (i) Any release that occurs on agricultural land, including land used to grow trees for the commercial production of wood or wood 13 fiber, that is at least five acres in size, when the effects of the 14 release do not come within three hundred feet of any property 15 16 boundary. For the purposes of this subsection, agricultural land 17 includes incidental uses that are compatible with agricultural or silvicultural purposes, including, but not limited to, land used for 18 the housing of the owner, operator, or employees, structures used for 19 the storage or repair of equipment, machinery, and chemicals, and any 20 21 paths or roads on the land; and

(j) Releases that, before January 1, 2003, have been previously reported to the department, or remediated in compliance with a settlement agreement under RCW 70.105D.040(4) or enforcement order or agreed order issued under this chapter or have been the subject of an opinion from the department under ((RCW 70.105D.030(1)(i))) section 2 of this act that no further remedial action is required.

An exemption from the notification requirements of this section does not exempt the owner or operator of a facility from any other notification or reporting requirements, or imply a release from liability under this chapter.

32 (6) If a significant segment of the community to be notified 33 speaks a language other than English, an appropriate translation of 34 the notice must also be posted and mailed to the department in 35 accordance with the requirements of this section.

36 (7) The facility where the release occurred is responsible for 37 reimbursing the department within thirty days for the actual costs 38 associated with the production and mailing of the notices under this 39 section. Sec. 6. RCW 43.84.092 and 2018 c 287 s 7, 2018 c 275 s 10, and
 2018 c 203 s 14 are each reenacted and amended to read as follows:

3 (1) All earnings of investments of surplus balances in the state
4 treasury shall be deposited to the treasury income account, which
5 account is hereby established in the state treasury.

6 (2) The treasury income account shall be utilized to pay or 7 receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income 8 account is subject in all respects to chapter 43.88 RCW, but no 9 appropriation is required for refunds or allocations of interest 10 11 earnings required by the cash management improvement act. Refunds of 12 interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require 13 appropriation. The office of financial management shall determine the 14 15 amounts due to or from the federal government pursuant to the cash 16 management improvement act. The office of financial management may 17 direct transfers of funds between accounts as deemed necessary to 18 implement the provisions of the cash management improvement act, and this subsection. Refunds or allocations shall occur prior to the 19 distributions of earnings set forth in subsection (4) of this 20 21 section.

22 (3) Except for the provisions of RCW 43.84.160, the treasury 23 income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, 24 25 depository, safekeeping, and disbursement functions for the state 26 treasury and affected state agencies. The treasury income account is 27 subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur 28 29 prior to distribution of earnings set forth in subsection (4) of this 30 section.

31 (4) Monthly, the state treasurer shall distribute the earnings 32 credited to the treasury income account. The state treasurer shall 33 credit the general fund with all the earnings credited to the 34 treasury income account except:

35 (a) The following accounts and funds shall receive their 36 proportionate share of earnings based upon each account's and fund's 37 average daily balance for the period: The abandoned recreational 38 vehicle disposal account, the aeronautics account, the aircraft 39 search and rescue account, the Alaskan Way viaduct replacement 40 project account, the brownfield redevelopment trust fund account, the

1 budget stabilization account, the capital vessel replacement account, the capitol building construction account, the Cedar River channel 2 construction and operation account, the Central Washington University 3 capital projects account, the charitable, educational, penal and 4 reformatory institutions account, the Chehalis basin account, the 5 6 cleanup settlement account, the Columbia river basin water supply development account, the Columbia river basin taxable bond water 7 supply development account, the Columbia river basin water supply 8 revenue recovery account, the common school construction fund, the 9 community forest trust account, the connecting Washington account, 10 11 the county arterial preservation account, the county criminal justice 12 assistance account, the deferred compensation administrative account, the deferred compensation principal account, the department of 13 licensing services account, the department of licensing tuition 14 recovery trust fund, the department of retirement systems expense 15 16 account, the developmental disabilities community trust account, the 17 diesel idle reduction account, the drinking water assistance account, the drinking water assistance administrative account, the early 18 learning facilities development account, the 19 early learning facilities revolving account, the Eastern Washington University 20 capital projects account, the Interstate 405 express toll lanes 21 22 operations account, the education construction fund, the education 23 legacy trust account, the election account, the electric vehicle charging infrastructure account, the energy freedom account, the 24 energy recovery act account, the essential rail assistance account, 25 26 The Evergreen State College capital projects account, the federal forest revolving account, the ferry bond retirement fund, the freight 27 28 mobility investment account, the freight mobility multimodal account, 29 the grade crossing protective fund, the public health services account, ((the high capacity transportation account,)) the state 30 31 higher education construction account, the higher education 32 construction account, the highway bond retirement fund, the highway infrastructure account, the highway safety fund, the high occupancy 33 toll lanes operations account, the hospital safety net assessment 34 fund, the industrial insurance premium refund account, the judges' 35 retirement account, the judicial retirement administrative account, 36 the judicial retirement principal account, the local leasehold excise 37 tax account, the local real estate excise tax account, the local 38 39 sales and use tax account, the marine resources stewardship trust 40 account, the medical aid account, the mobile home park relocation

1 fund, the money-purchase retirement savings administrative account, the money-purchase retirement savings principal account, the motor 2 3 vehicle fund, the motorcycle safety education account, the multimodal transportation account, the multiuse roadway safety account, the 4 municipal criminal justice assistance account, the natural resources 5 6 deposit account, the oyster reserve land account, the pension funding 7 stabilization account, the perpetual surveillance and maintenance account, the pollution liability insurance agency underground storage 8 tank revolving account, the public employees' retirement system plan 9 1 account, the public employees' retirement system combined plan 2 10 11 and plan 3 account, the public facilities construction loan revolving 12 account beginning July 1, 2004, the public health supplemental account, the public works assistance account, the Puget Sound capital 13 construction account, the Puget Sound ferry operations account, the 14 15 Puget Sound taxpayer accountability account, the real estate 16 appraiser commission account, the recreational vehicle account, the 17 regional mobility grant program account, the resource management cost 18 account, the rural arterial trust account, the rural mobility grant program account, the rural Washington loan fund, the sexual assault 19 prevention and response account, the site closure account, the 20 skilled nursing facility safety net trust fund, the small city 21 22 pavement and sidewalk account, the special category C account, the 23 special wildlife account, the state employees' insurance account, the state employees' insurance reserve account, the state investment 24 25 board expense account, the state investment board commingled trust 26 fund accounts, the state patrol highway account, the state route 27 number 520 civil penalties account, the state route number 520 28 corridor account, the state wildlife account, the statewide tourism marketing account, the student achievement council tuition recovery 29 trust fund, the supplemental pension account, the Tacoma Narrows toll 30 31 bridge account, the teachers' retirement system plan 1 account, the 32 teachers' retirement system combined plan 2 and plan 3 account, the 33 tobacco prevention and control account, the tobacco settlement account, the toll facility bond retirement 34 account, the transportation 2003 account (nickel account), the transportation 35 36 equipment fund, the transportation future funding program account, transportation improvement account, the 37 the transportation improvement board bond retirement account, 38 the transportation 39 infrastructure account, the transportation partnership account, the 40 traumatic brain injury account, the tuition recovery trust fund, the

1 University of Washington bond retirement fund, the University of Washington building account, the voluntary cleanup account, the 2 volunteer firefighters' and reserve officers' relief and pension 3 principal fund, the volunteer firefighters' and reserve officers' 4 administrative fund, the Washington judicial retirement system 5 6 account, the Washington law enforcement officers' and firefighters' system plan 1 retirement account, the Washington law enforcement 7 officers' and firefighters' system plan 2 retirement account, the 8 Washington public safety employees' plan 2 retirement account, the 9 Washington school employees' retirement system combined plan 2 and 3 10 11 account, the Washington state health insurance pool account, the 12 Washington state patrol retirement account, the Washington State University building account, the Washington State University bond 13 retirement fund, the water pollution control revolving administration 14 account, the water pollution control revolving fund, the Western 15 16 Washington University capital projects account, the Yakima integrated 17 implementation account, the Yakima plan integrated plan implementation revenue recovery account, and the Yakima integrated 18 19 plan implementation taxable bond account. Earnings derived from investing balances of the agricultural permanent fund, the normal 20 school permanent fund, the permanent common school fund, the 21 scientific permanent fund, the state university permanent fund, and 22 23 the state reclamation revolving account shall be allocated to their respective beneficiary accounts. 24

(b) Any state agency that has independent authority over accounts or funds not statutorily required to be held in the state treasury that deposits funds into a fund or account in the state treasury pursuant to an agreement with the office of the state treasurer shall receive its proportionate share of earnings based upon each account's or fund's average daily balance for the period.

31 (5) In conformance with Article II, section 37 of the state 32 Constitution, no treasury accounts or funds shall be allocated 33 earnings without the specific affirmative directive of this section.

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